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Before the FEDERAL COMMUNICATIONS COMMISSION FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Washington, D.C. 20554

In re Petition of:)
)
DIVERSIFIED COMMUNICATIONS)
THE NEW YORK TIMES COMPANY)
WBRE ASSOCIATES)
)
Petition to Amend Section 76.51 of the)
Commission's Rules to Add Hazleton,)
Pennsylvania and Williamsport, Pennsylvania)
as Designated Communities in the)
Wilkes-Barre-Scranton Television Market.)

To: Chief, Mass Media Bureau

JOINT PETITION FOR RULEMAKING

Diversified Communications ("Diversified"), The New York Times Company ("Times") and WBRE Associates ("WBRE"; and referred to jointly as "Petitioners"), by their respective counsel and pursuant to Section 1.401 of the Commission's Rules, 47 C.F.R. § 1.401, jointly petition the Commission to amend Section 76.51 of the rules, 47 C.F.R. § 76.51, to change the designation of the "Wilkes-Barre-Scranton, Pennsylvania" television market to the "Wilkes-Barre-Scranton-Hazleton-Williamsport, Pennsylvania" television market. In support of this petition, the following is shown:

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¹ The Petitioners further request Commission consideration of this Petition on an expedited basis pursuant to the Commission's Report and Order in In re Implementation of the Cable Television Consumer Protection and Competition Act of 1992, 8 FCC Rcd 2965, 2978 (1993). The Commission stated therein that requests for specific hyphenated market changes which appear worthy of consideration will be routinely docketed and issued a rulemaking proposal without first seeking comment on whether that step should be taken. Id. As demonstrated herein, this Petition is worthy of consideration and therefore should be docketed and issued as a rulemaking proposal.

Background

According to the most recent Arbitron ratings,² the Wilkes-Barre-Scranton television market ranks fiftieth in the nation with 521,600 television households. The market's commercial television stations include WYOU-TV (Channel 22) a CBS affiliate; WNEP-TV (Channel 16) an ABC affiliate; WBRE-TV (Channel 28) an NBC affiliate; WOLF-TV (Channel 38), a Fox affiliate, and WWLF-TV (Channel 56) and WILF-TV (Channel 53), both satellites of WOLF-TV. WBRE-TV is licensed to Wilkes-Barre; WYOU-TV, WNEP-TV and WOLF-TV are licensed to Scranton; WWLF-TV is licensed to Hazleton; and WILF-TV is licensed to Williamsport. Noncommercial station WVIA-TV (Channel 44) is licensed to Scranton.³

As detailed more fully below, WYOU-TV, WNEP-TV and WBRE-TV all provide strong off-air service to Hazleton, and operate translators which provide strong off-air service to Williamsport. Moreover, the three stations provide virtually all off-air viewing and a preponderance of cable viewing in both communities.

Diversified is the licensee of WYOU-TV and has owned the station since July 1986. Times is the licensee of WNEP-TV and has owned the station since October 1985. WBRE is the licensee of WBRE-TV and has owned the station since May 1984.

Attached hereto as Engineering Exhibit 1 is a map that depicts the county boundaries of the Wilkes-Barre-Scranton Area of Dominant Influence (ADI). Included within the Wilkes-Barre-Scranton ADI are Luzerne and Lycoming Counties, within which Hazleton and Williamsport, respectively, are located. Engineering Exhibit 1 also shows the Grade B contours of the market's operating commercial stations and the thirty-five mile cable carriage zones

² See Television & Cable Factbook, Vol. 61, 1993, at A-960.

³ Ehrhardt Broadcasting holds a construction permit for Channel 64 in Scranton. The station is not yet on the air.

centered on each community. As noted therein, Hazleton is well within the Grade A contours of WYOU, WNEP and WBRE. Williamsport is encompassed by the Grade B contours of WYOU and WBRE; it falls slightly beyond the Grade B contour of WNEP. As shown in Engineering Exhibit 1, substantial portions of the area comprising the market ADI are beyond the composite 35 mile zones centered on Scranton and Wilkes-Barre.

The commercial television stations licensed to the market are entitled to "must carry" status in Hazleton and Williamsport and Luzerne and Lycoming Counties in accordance with Section 617 of the Communications Act of 1934, as amended by Section 4 of the Cable Television Consumer Protection and Competition Act of 1992 ("1992 Cable Act"). However, the signals of Petitioners' stations may be considered "distant signals" under Section 111 of the Copyright Act, 17 U.S.C. § 111, in at least some of these areas. This Petition asks the Commission to add Hazleton and Williamsport as designated communities to the Wilkes-Barre-Scranton television market by amending Section 76.51 of the Commission's Rules, 47 C.F.R. § 76.51. This amendment will ensure that the local ADI stations are, in fact, reasonably available for carriage throughout the Wilkes-Barre-Scranton television market consistent with the ADI marketplace approach adopted in the 1992 Cable Act.

The Commission Should Amend Section 76.51 Of The Rules To Add Hazelton And Williamsport To The Wilkes-Barre-Scranton Television Market

As referenced above, Section 614(f) of the 1992 Cable Act requires the Commission, following a rule making proceeding, to make necessary revisions to update Section 76.51 of the Commission's Rules, 47 C.F.R. § 76.51. Section 76.51 lists the one-hundred major television markets and their designated communities for purposes of the cable rules. <u>Id.</u>

The Commission has stated that it "will only update the existing list [in Section 76.51] by adding those designated communities requested by the parties providing specific evidence that change to a particular market is warranted." In re Implementation of the Cable Television Consumer Protection and Competition Act of 1992, Report and Order, MM Docket No.92-259 FCC 83-144, (released March 29, 1993), (hereinafter the "Cable Report"). Petitioners submit that the evidence contained herein supports the requested redesignation of the Wilkes-Barre-Scranton television market.

The 1992 Cable Act creates a totally new "must carry" standard premised upon ADI defined market areas. As a result, the appropriate designation of listed communities for purposes of Section 76.51 becomes more critical than under earlier regulatory schemes premised on arbitrary mileage zones and/or coverage contours. Moreover, although the new "must carry" rules rest on a dramatically different standard, the Petition is consistent with earlier cases which involved revisions of Section 76.51 under the earlier cable regulatory schemes. For example, in Television Muscle Shoals, Inc., 48 RR 2d 1191 (1980), recon. denied, 87 FCC 2d 507 (1981); Major Television Markets (Orlando-Daytona Beach-Melbourne-Cocoa), 57 RR 2d 685 (1985) (hereinafter "Orlando-Daytona Beach"); and Major Television Markets (Fresno-Visalia, California), 57 RR 2d 1122 (1985) (hereinafter "Fresno-Visalia"), the Commission noted four factors that are applicable to petitions to add a community to an existing television market designation. Those factors include:

(1) the distance between the proposed community and existing designated communities; (2) whether a station would be afforded expanded carriage rights beyond its Grade B contour; (3) the presence of a clear showing of particularized need by a station requesting a change of designation; and (4) an indication of benefit to the public from the proposed change.

Fresno-Visalia, at 1124.

Petitioners submit that the application of the above factors to this and similar petitions should be tempered in recognition of the significant changes occasioned by the 1992 Cable Act. As noted, the 1992 Cable Act rejects the previously used thirty-five and fifty-five mile zone concepts and station coverage contours to define the cable-television station carriage relationship in favor of the more realistic ADI market-based standard. The ADI defines the geographic area within which television households predominantly view certain local stations, a simple and more reasonable approach that better reflects the real world competitive situation within a television market. However, in order to make the ADI concept function as anticipated in the Wilkes-Barre-Scranton television market, the Commission must adjust the market definition to add Hazleton and Williamsport as designated communities. Otherwise, a substantial number of cable subscribers within the market may be unable to view the local stations because potential copyright liability will make their carriage unattractive and prohibitively expensive.

One factor used by the Commission to analyze a request to add communities to an existing television market designation are the distances between and among relevant communities. In this case, Hazleton is twenty air miles from Wilkes-Barre and thirty-five air miles from Scranton; Williamsport is fifty-nine air miles from Wilkes-Barre and seventy-one air miles from Scranton. These relatively short distances fall within the range of distances considered favorably by the Commission. For example, in Orlando-Daytona Beach, the Commission granted a request to include Melbourne in the Orlando-Daytona Beach television market despite the fact that Melbourne is seventy-five miles from Daytona Beach. Id.

⁴ In <u>Report and Order</u>, MM Docket No. 92-306 (May 19, 1993) (hereinafter "<u>Clermont Florida</u>"), the Commission added Clermont, Florida, to the Orlando-Daytona Beach-Melbourne-Cocoa market noting that "Arbitron's conclusion that Clermont is within the Orlando-Daytona Beach-Melbourne 'area of dominant influence' also supports this conclusion." Para. 3.

at 692. Here, the farthest distance between any of the communities (Williamsport and Scranton) is seventy-one miles. And, the distances between any of the remaining communities are substantially less.

A second factor considered by the Commission, but one we submit that is seriously eroded by the new cable must carry rules, is whether stations would be granted expanded carriage rights beyond their Grade B contours. In this case, the Grade A contours of WYOU-TV, WNEP-TV and WBRE-TV fully engulf the community of Hazleton. The Grade B contours of WYOU-TV and WBRE-TV encompass Williamsport. Although Williamsport falls slightly outside the Grade B contour of WNEP-TV, this is not significant. For example, in Orlando-Daytona Beach, the Commission acknowledged that WMOD-TV's Grade B contour did not extend to Daytona Beach; however, the Commission recognized that portions of a single television market are "occasionally" located beyond the Grade B contours of some market stations. Id. at 691. Moreover, as noted, the relevance of station contours is diminished significantly under the 1992 Cable Act where television stations enjoy must carry status throughout the market ADI regardless of contour location. And, the Scranton-Wilkes-Barre ADI includes the areas encompassed by the Hazleton and Williamsport thirty-five mile cable carriage zones so that all of the market stations are entitled to "must carry" status regardless of the location of grade A and B contours.

Of course, mileage separations and the location of coverage contours fail to consider the commonality among the communities. The Wilkes-Barre-Scranton television stations serve Northeastern and Central Pennsylvania (areas which clearly encompass Hazleton and Williamsport) and focus much of their local news coverage on events that are relevant to those areas. For example, WYOU-TV maintains full scale news bureaus in both Luzerne and Lycoming counties; twice each day WYOU-TV airs "The Williamsport Report," a newsbreak

that focuses solely on events in the Williamsport community and aired on Diversified's low power station operating on Channel 55 in Williamsport. In addition, WYOU-TV regularly airs live reports from Williamsport on events ranging from high school basketball games to the Boom Festival Parade. Attached hereto as Exhibit 2 is a random survey of stories WYOU-TV aired concerning events in Williamsport and Hazleton in June, 1993. The stories range from the demolition of a Williamsport drug house to bus fares rising in Hazleton.

WNEP-TV also provides extensive news coverage of both Hazleton and Williamsport. In a one-week period in April 1993, a random survey, attached hereto as Exhibit 3, revealed that WNEP-TV aired more than twenty reports on events in Hazleton. A random, month-long survey of WNEP-TV'S news coverage of Williamsport, also demonstrated in Exhibit 3, showed a similar pattern: WNEP-TV aired more than thirty stories impacting Williamsport citizens in April 1993.

WBRE likewise has close and ongoing ties to both Hazleton and Williamsport. Exhibit 4 hereto provides a representative sample of recent news stories focusing on each community. At present, two staff members of WBRE's Eyewitness News team, one a reporter and the other a producer, contribute special insights by virtue of being life-long residents of Hazelton. In addition, WBRE's television news is regularly simulcast on two Hazelton radio stations. With respect to Williamsport, WBRE has maintained a special News Bureau in that city for 15 continuous years. With a full-time staff of two professionals and a dedicated microwave link running between its Williamsport News Bureau and main studio, WBRE generates a steady stream of news and sports from and for Lycoming County.

This type of coverage is understandable given the fact that the four communities of Wilkes-Barre, Scranton, Hazleton and Williamsport share many needs and interests. The Susquehanna River links all four areas, winding its way through Wilkes-Barre and Williamsport

and drifting near Scranton and Hazleton. All four communities are in the same Congressional District. High school sports teams from the communities compete against each other. Historically, mining and lumber industries created an economic boom for all four communities, each area became economically depressed as these industries declined, and now all areas are experiencing an economic resurgence as a new service industry economy is developing.

It should also be noted that WYOU-TV, WNEP-TV and WBRE-TV employ translators and low power stations to increase service to the Hazleton and Williamsport areas. For example, WYOU-TV is licensed to operate two facilities in Williamsport (W55AG and W26AT). WNEP-TV has one translator in Williamsport (W20AD) and one in Pottsville (W61AG), which is south of Hazleton. WBRE has one in Williamsport (W30AN) and one in Pottsville (W24BL).

In Orlando-Daytona Beach, the Commission stated it believes that "television stations actually do or logically can rely on the area within their Grade B contours for economic support." Id. at 690. In this case, the market stations do rely on advertising revenues from Hazleton and Williamsport which are part of their ADI. As noted by the Commission in Clermont Florida, the allocation of Hazleton and Williamsport to the Wilkes-Barre-Scranton ADI evidences the economic interdependence of the area.⁵

Another factor evaluated by the Commission is "the presence of a clear showing of particularized need by a station requesting a change in designation." <u>Fresno-Visalia</u>, at 1124. Hazleton, Williamsport and the surrounding areas are included as part of the Wilkes-Barre-

⁵ Commercial channel 20 is allocated to Williamsport although a station on that channel is not operating. However, any station in Williamsport must have Williamsport added as a designated community in the Wilkes-Barre-Scranton market in order to have any chance of success. This is the economic reality that, in part, persuaded the Commission to add Melburne, then Cocoa and finally Clermont to the Orlando-Daytona Beach market. While channel 56 (WWLF) operates successfully in Hazleton, and channel 53 (WILF) just began operation in Williamsport, they do so in conjunction with channel 38 (WOLF) in Scranton as Fox affiliates.

Scranton ADI. However, because television viewing in Hazleton and Williamsport is dominated by the Wilkes-Barre-Scranton stations, neither community could exist as its own market.

Finally, Arbitron surveys, attached hereto as Exhibit 5, reveal the undisputable television market connection between Petitioners and the communities of Hazleton and Williamsport. For example, according to Arbitron's Pennsylvania County Coverage Book for 1992, Wilkes-Barre-Scranton television stations obtained a ninety-nine percent (99%) viewing share in non-cable homes and a seventy percent (70%) share in cable homes in Luzerne County, in which Hazleton is located, and a ninety-four percent (94%) share in non-cable homes and a fifty-nine percent (59%) share in cable homes in Lycoming County, in which Williamsport is located.

Conclusion

The new cable regulatory scheme relies on the ADI in order to be reflective of the true marketplace conditions. Including Hazleton and Williamsport in the Wilkes-Barre-Scranton television market would put all commercial television stations in the market (including future licensees of the two channels allocated to Williamsport) on an equal competitive level, as well as providing cable subscribers throughout the ADI with equal access to commercial television stations in the market. It is the Commission's policy that "competition among all market stations be equalized by providing all stations and all cable subscribers access to each other." Orlando-Daytona Beach, at 692, 693. By amending Section 76.51 of the Rules to include Hazleton and Williamsport in the Wilkes-Barre-Scranton market, the Commission will remove any copyright constraints that may otherwise inhibit carriage of the market stations throughout the ADI. An accurate reflection of true marketplace conditions will be achieved

through the amendment of Section 76.51 by expanding the Wilkes-Barre-Scranton television market to include Hazleton and Williamsport.

For the reasons set forth herein, Petitioners urge the Commission to amend Section 76.51 of the rules, 47 C.F.R. § 76.51, to redesignate the Wilkes-Barre-Scranton television market as the Wilkes-Barre-Scranton-Hazleton-Williamsport television market.

DIVERSIFIED COMMUNICATIONS

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Its Attorney

Its Attorney

EXHIBIT 1 ENGINEERING EXHIBIT

See Following 5 Pages



JULY 1993

COHEN, DIPPELL AND EVERIST, P.C.
CONSULTING ENGINEERS
RADIO AND TELEVISION
WASHINGTON, D.C.

COHEN, DIPPELL AND EVERIST, P. C.

City of Washington)
) ss
District of Columbia)

Donald G. Everist, being duly sworn upon his oath, deposes and states that:

He is a graduate electrical engineer, a Registered Professional Engineer in the District of Columbia, and is President of Cohen, Dippell and Everist, P.C., Consulting Engineers, Radio - Television, with offices at 1300 L Street, N.W., Suite 1100, Washington, D.C. 20005;

That his qualifications are a matter of record in the Federal Communications Commission:

That the attached engineering report was prepared by him or under his supervision and direction and

That the facts stated herein are true of his own knowledge, except such facts as are stated to be on information and belief, and as to such facts he believes them to be true.

> Donald G. Everist District of Columbia Professional Engineer-Registration No. 5714

Subscribed and sworn to before me this 27% day of

My Commission Expires: 2/28/98

At the request of Diversified Communications, licensee of TV station WYOU(TV), Scranton, Pennsylvania, the attached maps, Figures 1 and 2 were prepared.

Both maps show the Wilkes-Barre/Scranton Arbitron ADI as taken from the Stations Volume No. 61 1993 Edition of the Television & Cable Factbook.

Map Figure 1 depicts the Grade B contours of the commercial TV stations licensed to Wilkes-Barre, Scranton and Hazleton, Pennsylvania. These stations are:

<u>Station</u>	Community	Channel	ERP kW	<u>HAAT</u> meters
1) WYOU(TV)	Scranton, PA	22	2950	505
2) WOLF-TV	Scranton, PA	38	1290	385
3) WNEP-TV	Scranton, PA	16	1150	506
4) WBRE-TV	Wilkes-Barre, PA	28	3020	509
5) WWLF(TV)	Hazleton, PA	56	1000 DA Max.	329

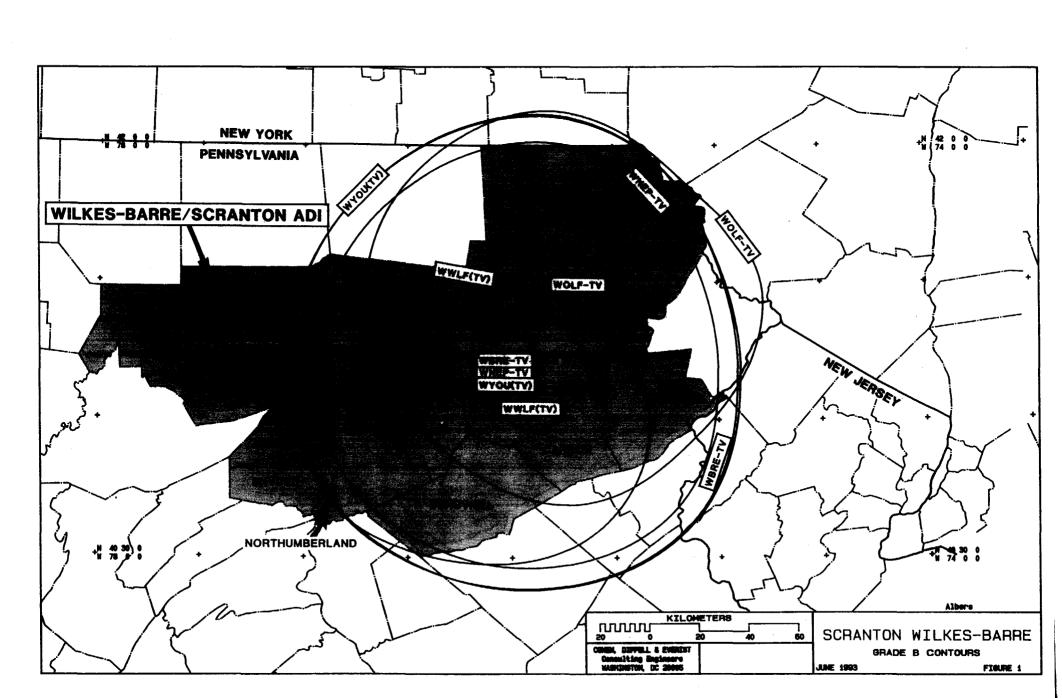
The Grade B contours were computed using pertinent FCC Rules and Standards.

Map Figure 2 depicts the 35 mile circle from either Section 76.53 reference points or the National Atlas index of coordinates for the following cities:

Community	Coordinate		
1) Scranton, PA ^{1/}	41° 24′ 32"	75° 39′ 46"	
2) Wilkes-Barre, PA1/	41° 14′ 32"	75° 53′ 17"	
3) Hazleton, PA ^{2/}	40° 57.3′	75° 58.6′	
4) Williamsport, PA ^{2/}	41° 14.7′	77° 00.2′	

¹/Section 76.53.

^{2/}National Atlas.



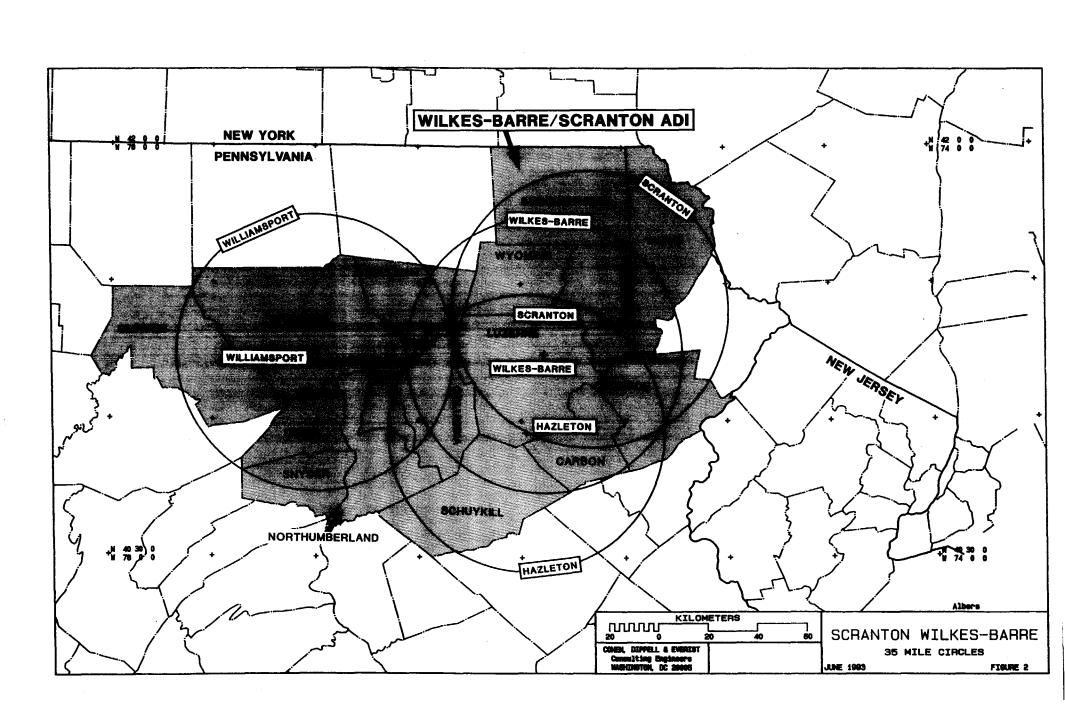


EXHIBIT 2 WYOU-TV STORY LINE-UPS

See Following Two Pages

WYOU WILLIAMSPORT AREA STORIES - JUNE 1993

1.	June 2	Demolition of a drug house on Memorial Avenue	6: 90 pm 11: 60 pm
2.	June 4	Two armed robberies at convenience stores in Williamsport.	6 : 00 pm
3.	June 4	Suspect errested in convenience store robberies.	11:00pm
4.	June 5	Susquehenne Boom Festivel begins in Williemsport.	6:00pm 11:00pm
5.	June 7	Loyelsock High School Students win *Odyssey Of the Mind* competition.	5:30pm
6.	June 9	Lycoming County tornedo demage	6:00pm
7.	June 9	Lightning storm damage in Lycoming County	11: 00 pm
8.	June 10	Trout Run and Williamsport storm damage	6: 00 pm 11: 00 pm
9,	June 11	Feature on a Williemsport band gaining national recognition.	11:00pm
10.	June 11	Williamsport Fire Department rescue man trapped in a silo.	11: 00 pm
11.	June 11	Recap on Susquehanna Boom Festival	6:00pm
12.	June 11	The best hot dogs in Williamsport	11: 00 pm
13.	June 15	Parents and kids protest plan to redistrict schools due to budget deficit.	6:00pm
14.	June 16	Williamsport man arrested on charges of filing a false report of a syringe in a Diet Pepsi can.	6: 00 pm 11: 00 pm
15.	June 16	Williamsport Nayor Prezioci attends meeting to face charges of wrongdoing.	6: 00 pm
16.	June 17	Alleged wrongdoings in Williamsport politics.	12: 00 n
17.	June 28	Furniture plant fire in Williamsport	6:00pm 11:00pm
18.	June 29	Williamsport man journeys to Japan at lay a wreath on the Sea of Japan where his brother met his death.	6: 00 pm
19.	June 30	Children learn beekeeping at the YMCA in Williamsport.	6:0 0 pm

WYOU HAZLETON AREA STORIES - JUNE 1993

1.	June 1	Hazleton city clean-up operation under way.	12:00n 5:30pm
2.	June 1	Hazleton bus fares go up.	12:00n

EXHIBIT 3

WNEP-TV STORY LINE-UPS

See Following Three Pages

WILLIAMSPORT AREA STORIES - APRIL 1993

1.	April 4	Loose Fox in Lingerie Factory	6AM
2.	April 5	Layoffs at West Company/Williamsport 6AN	I, 6PM
3.	April 5	Action 16 Cable Company	5P M
4.	April 7	Priest Accident	6PM
5.	April 7	Recreation Grants from Williamsport	11 PM
6.	April 7	Credit Cards stolen from K-Mart	10PM, 11PM
7.	April 9	Chemical Leak at Bailey Controls/Williamsport	12PM, 11PM
8.	April 14	Fumes/Strange Odor from bad case of fog	6PM
9.	April 18	Fire Investigation In Williamsport	6AM, 6PM, 11PM
10.	April 19	Fire Investigation In Williamsport	6AM
11.	April 19	School Budget Deficit In Williamsport	6AM
12.	April 19	Communication Students/Penn College	6PM
13.	April 20	School Closings in Lycoming County	10PM, 11PM
14.	April 24	Real TV/Cancer Victims	6AM
15.	April 24	Walk America March of Dimes	6AM
16.	April 26	Red Cross Opening	12P M
17.	April 29	Fire in South Williamsport	12PM, 5PM, 6PM, 10PM,
18.	April 29	PG&W Rate Hike	5PM
19.	April 29	Williamsport Birthday	5PM

Page 2

20. April 29	Nutri System Layoffs	10PM
21. April 29	Vaudeville Performer	11 PM
22. April 30	Accident Rt 973 Hepburn Township	12P M
23. April 30	Devine Providence Hospital Layoffs	5PM, 10PM, 11PM

HAZLETON STORIES FOR THE WEEK OF APRIL 24, 1993

1.	April 24	Walk America March of Dimes	6AM
2.	April 25	Fatal Accident of High School Students	6PM, 11PM
3.	April 26	Fatal Accident of High School Students	6AM, 12PM, 5PM,
4.	April 26	Building New Home Prices	10PM
5.	April 27	Theft Scam in Hazleton Area Homes	5PM, 6PM
6.	April 27	Fatal Accident Counselor Available To Students	6AM
7.	April 28	Funeral for High School Students	12PM
8.	April 28	Basketball Player College Decision	5PM, 6PM
9.	April 28	Fire at Pennsylvania Power & Light Co.	5PM, 6PM, 10PM, 11PM
10.	April 28	Fatal Accident/Funeral for H.S.	6РМ
11.	April 29	Funeral For Teenagers Killed in Accident	6AM, 5PM
12.	April 30	Summer Construction on Highways	5PM

EXHIBIT 4 WBRE-TV STORY LINE-UPS

See Following Three Pages

WILLIAMSPORT AREA STORIES - APRIL 1993

1.	April 1	Williamsport Native Wins Academy Award	БРМ
2.	April 1	Road Closings, Lyco County	6PM
3.	April 2	Route 15 Rock Slide	6PM
4.	April 5	Spring Flooding Cleanup	6PM
5 .	April 6	Missing Boy Found Safe	6PM
6.	April 6	KKK Rally/Montoursville	6PM
7.	April 6	Fairfield Accident	6PM
8.	April 7	KKK Rally Opposed	6PM
9.	April 8	M.W. Farmer Probe	6 PM
10.	April 8	Outlet Mail Controversy	6PM
11.	April 9	Bobbie Jo Solomon Day	6PM
12.	April 9	WMPT. Hazmat	6PM
13.	April 9	WMPT. Hammer Assault	6PM
14.	April 16	WMPT. Arson Arrest	6P M
15.	April 16	C. PA., Stream Flooding	6PM
16.	April 16	L.L. Stearns Sale	6PM
17 .	April 16	Lyco Road Closings	6PM
18.	April 16	Lyco Flooding	11PM
19.	April 19	Little League Gets Lights	6PM
20.	April 19	S. WMPT Fire	6PM
21.	April 19	WMPT. Stabbing Arrest	6PM
22.	April 20	Lewis TWP. Elem. Rally	6PM
23.	April 20	Williamsport School District Deficit	6 PM